

Nebraska Public Service Commission

COMMISSIONERS:
ROD JOHNSON
FRANK E. LANDIS
CRYSTAL RHOADES
MARY RIDDER
TIM SCHRAM

EXECUTIVE DIRECTOR:
MICHAEL G. HYBL



300 The Atrium, 1200 N Street, Lincoln, NE 68508
Post Office Box 94927, Lincoln, NE 68509-4927
Website: psc.nebraska.gov
Phone: (402) 471-3101
Fax: (402) 471-0254

NEBRASKA CONSUMER HOTLINE:
1-800-526-0017

August 2, 2017

CERTIFICATION

To Whom It May Concern:

I, Michael G. Hybl, Executive Director of the Nebraska Public Service Commission, hereby certify that the enclosed is a true and correct copy of the original order made and entered in the proceeding docketed OP-0003 on the 2nd day of August 2017. The original order is filed and recorded in the official records of the Commission.

Please direct any questions concerning this order to Nichole Mulcahy, Natural Gas Deputy Director, at 402-471-3101.

IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the Seal of the Nebraska Public Service Commission, Lincoln, Nebraska, this 2nd day of August 2017.

Sincerely,

A handwritten signature in cursive script, reading "Michael G. Hybl".

Michael G. Hybl
Executive Director

MGH:da

Enclosure

cc: Service Lists: U.S. Mail and Email



SECRETARY'S RECORD, NEBRASKA PUBLIC SERVICE COMMISSION

BEFORE THE NEBRASKA PUBLIC SERVICE COMMISSION

In the Matter of the Application) Application No. OP-0003
of TransCanada Keystone Pipeline,)
L.P., Calgary, Alberta, seeking) ORDER GRANTING IN PART,
approval for Route Approval of the) DENYING IN PART,
Keystone XL Pipeline Project) OBJECTIONS AND MOTIONS TO
Pursuant to the Major Oil Pipeline) STRIKE DIRECT TESTIMONY
Siting Act.)
) Entered: August 2, 2017

BY THE HEARING OFFICER:

On February 16, 2017, TransCanada Keystone Pipeline, L.P., of Calgary, Alberta, ("TransCanada" or "Applicant") filed an Application with the Nebraska Public Service Commission ("Commission") seeking approval of a route for the Keystone XL Pipeline Project pursuant to the Major Oil Pipeline Siting Act, Neb. Rev. Stat. §§ 57-1401 - 57-1413 ("Siting Act").

On March 31, 2017, the Hearing Officer entered orders granting petitions for formal intervention.¹ Formal Intervention was granted to 95 landowners along the proposed route of the pipeline, all represented by The Domina Law Group PC LLO ("Landowner Intervenors"). Formal interventions limited to areas of stated interest were also granted to the Midwest Regional Office of the Laborers International Union of America ("LiUNA"), the International Brotherhood of Electrical Workers ("IBEW") Local Union No. 265, and the United Association of Journeymen and Apprentices of the Plumbing and Pipe Fitting Industry of the United States and Canada, AFL-CIO ("UA") (collectively, "Unions"), the Ponca Tribe of Nebraska ("Ponca") and the Yankton Sioux Tribe of South Dakota ("YST") (collectively "Tribes"), and Bold Alliance ("Bold"), the Sierra Club, Nebraska Chapter ("Sierra Club") and 36 other individuals expressing concerns with natural resources/environmental issues.

On April 5, 2017, the Hearing Officer entered an order adopting a case management plan ("CMP") and giving notice of the public hearing in the above-captioned docket.

On July 24, 2017, prehearing motions seeking to strike certain portions of direct pre-filed testimony and other prohibitions on subject matter discussed by witnesses were filed by TransCanada and Landowner Intervenors. Landowner Intervenors also file a Motion for Specific Findings of Facts. Various parties filed written Responses to the prehearing motions

¹ Petitions for informal intervention were also granted in the March 31, April 5, and July 26, 2017 Orders

A Prehearing Conference was held on July 31, 2017, and arguments made to the hearing officer on all the outstanding motions.

O P I N I O N

I. Objections to Prefiled Testimony

A. Preface

TransCanada filed specific objections to the prefiled testimony of the Landowner Intervenor, Michael J. O'Hara, Lorne Stockman, Joseph P. Suntum, Sean Sweeney, Thomas Hayes, Joseph Trungale, Paul Johnsgaard, Shannon Wright, Jason Cooke and Wrexie Bardaglio. No other Party filed specific objections to the prefiled testimony of any other party. Arguments on TransCanada's objections were made in writing and at the prehearing conference.

In previous orders issued in the proceeding, the Commission has concluded that its authority under the Siting Act is limited. As a preface to my evidentiary rulings I repeat the following from an order issued on June 14, 2017, as it sets the basis from which my evidentiary rulings follow.

"The Siting Act specifically prohibits the Commission from considering safety considerations including the risk of spills and leaks and therefore any data on the subject is clearly outside the scope of this proceeding."

"The Siting Act deals exclusively with the route of the proposed KXL pipeline and does not direct or permit the Commission to conduct a need and necessity analysis. The decision regarding need and necessity for an interstate pipeline is not within the purview of a State Commission, but is a Federal decision."

"[D]ocuments regarding condemnation proceedings initiated by the Applicant in 2015 that were subsequently withdrawn are irrelevant to the Commission determination regarding the pipeline route in the current proceeding."

"[T]he specific energy needs of the State of Nebraska is outside the scope of the Siting Act."

"The finite capacity of the Alberta tar sands is also outside the scope of the Siting Act."

"The negotiations that occur between private individuals and the [Applicant] are not under the purview or authority of the Commission."

"[A]ny analysis regarding potential terrorist attacks [is] highly speculative."

"[I]nformation . . . regarding the easement terms is clearly within the domain of the county courts and it is not within the Commission's authority to make judgments regarding the legal terms within a contract between two private entities."

B. Objections to the testimony of the Landowner Intervenor

TransCanada's objections to testimony regarding the Landowner Intervenor's interactions with representatives of TransCanada in the months preceding and during the 2015 condemnation proceedings, including terms of any proposed agreements as well as their perceptions of TransCanada's attitude and behavior towards them are sustained.

TransCanada's objection to testimony concerning the 2015 Federal lawsuit filed by Magellan Midstream Partners is sustained.

TransCanada's objection to the Landowner Intervenor's opinion that the preferred pipeline route or any other route is not in the public interest is sustained. The objection to testimony regarding the reasoning for those opinions is also sustained.

TransCanada's objection to the Landowner Intervenor's testimony concerning the value of their land, including if it were to be leased or sold, is overruled.

TransCanada's objection to testimony regarding the risk or impact of pipeline leaks or spills is sustained. This does not preclude testimony of soil or water damage from construction of the pipeline or from some other source related to the pipeline's construction or maintenance.

TransCanada's objections to testimony regarding whether the Landowner Intervenor, or anyone of their acquaintance, owns products they would like to ship in the pipeline is overruled.

TransCanada's objections to testimony regarding the potential restrictions on the development or use of Landowner Intervenor's land related to the existence of a pipeline on such property is overruled.

TransCanada's objection to the testimony relating to the Landowner Intervenor's opinion of TransCanada's arguments in favor of the preferred route is sustained.

TransCanada's objection to Jeanne Crumly's testimony at 2:15-17 and 24:7-19 is overruled. The foundational objection at 33:3-7, 33:14-18 and 36:12-18 are sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada foundational objection to Patricia Grosserode's testimony at 28:9-11 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objection to Lloyd Hipke's testimony at 4:25-27 and Vencille Hipke's testimony at 4:28-5:3 is overruled as to the first sentence of the answers and sustained as to the second. The objections on the basis of foundation of Lloyd Hipke's testimony at 5:23-28 and 7:11-19 and Vencille Hipke's testimony at 5:27-6:4 and 7:17-25 are sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objections to the testimony of Robert Krutz found at 20:1-3 and 27:26-28:5 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objections to the testimony of David Loseke at 20:16-18; 25-26 and 28:12-14; 21-22 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objections to the testimony of Ann and Richard Pongratz found at 27:24-25 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objection to the testimony of Kenneth Prososki at 27:19-20 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada objection on the basis of foundation to the testimony of Richard Stelling at 28:9-10 is sustained. Landowner Intervenor is given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objection to the testimony of Gregory Walmer at 29:12-21 is sustained. Landowner Intervenor is

given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objection on the basis of foundation to the testimony of Bonnie Kilmurry on page 20 is sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objection to the testimony of Art Tanderup at 20:13-20 and Helen Tanderup at 20:2-9 is sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objection on the basis of foundation to the testimony of Bob Allpress found at 29:3-19 and 30:14-21 are sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objection to the testimony of Karen Berry at 2:16-19 and Seth Davis at 2:10-13 is sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objection on the basis of foundation to the testimony of Lonnie and Sandra Breiner, found in both parties' testimony at 20:1-6 is overruled as to the first sentence and sustained as to the remainder. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's foundational objection to the testimony of Jerry and Charlayne Carpenter found in both parties' testimony at 28:8-18 and 29:2-3; 7-8 is sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objection on the basis of foundation to the testimony of Tammy Cheatum at 2:26-27 is sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection. TransCanada's objection to Ms. Cheatum's testimony at 27:28-28:3 is sustained.

TransCanada's foundational objections to the attachments to the direct testimony of the Dunavans, Kilmurrys, Steskals, and Tanderups are sustained. Landowner Intervenor are given leave to elicit additional direct testimony at the hearing to address this objection.

TransCanada's objections to the entirety of testimony of Lori and JB Collins, Galen Heckenliable, Randy Thompson, Lorne Stockman

and Joseph Suntum are sustained. With respect to the testimony and attachments of Sean Sweeney and Michael O'Hara, the Commission will disregard any portion which deals with (i) pipeline safety including the risk or impacts of leaks and spills, (ii) the need and necessity for the pipeline, (iii) eminent domain, and (iv) easement terms and negotiations between the Applicant and landowners.

With respect to the standalone exhibits that Landowner Intervenor intend to offer, but do not discuss in their prefiled testimony, any such exhibits or portions thereof, that relate to the risk or impact of spills from operation of the pipeline, eminent domain, including easement terms or the negotiation thereof, and necessity of the pipeline are not relevant and the objections thereto are sustained. Statements made by representatives of TransCanada during the legislative process to enact the Siting Act may be offered as admissions against interest and may be used for impeachment purposes. Any additional objections to these exhibits are overruled.

C. Objection to testimony of Wrexie Bardaglio

Ms. Bardaglio conceded all but one of TransCanada's objections and they will be sustained. Ms. Bardaglio disagrees with TransCanada's argument that testimony regarding the availability of water in the Athabasca River used in the production of tar sands oil in Alberta Canada is irrelevant. I find the testimony regarding the Athabasca River to be irrelevant and TransCanada's objection is sustained.

D. Objections to the testimony of Shannon Wright and Jason Cooke

TransCanada's objection to testimony of Jason Cooke and Shannon Wright regarding the risk or impact of pipeline spills or leaks is sustained. This does not preclude testimony of soil or water damage from construction of the pipeline or some other source related to the pipeline's construction or maintenance.

The objections to questions 45 and 46 in Shannon Wright's testimony are overruled. Wright's position as the Ponca Tribe's Historical Preservation Officer provides sufficient foundation to permit an answer to this question. This is a question of weight rather than admissibility. TransCanada's objection to the Wrights' opinion testimony that any route is, or is not, in the public interest is sustained.

TransCanada's objection on the basis of foundation to Cooke's testimony regarding "man camps" is sustained. YST is given leave to offer additional direct testimony at the hearing to address this objection.

E. Objections to the testimony of Thomas Hayes, Joseph Trungale, Jr. and Paul Johnsgard

TransCanada's objection to testimony of Hayes, Trungale Jr. and Johnsgard regarding the risk or impact of pipeline spills or leaks is sustained. This does not preclude testimony of soil or water damage from construction of the pipeline or some other source related to the pipeline's construction or maintenance.

TransCanada's objection to the opinion testimony that any route is, or is not, in the public interest is sustained. TransCanada's objection to Hayes' testimony at 13:29-14:8 is overruled.

TransCanada's foundational objection to Hayes' testimony at 13:17-22 is sustained. Bold and Sierra Club are given leave to offer additional direct testimony at the hearing to address this objection.

TransCanada's objection on the basis of foundation to Johnsgard's testimony quantifying the economic benefits derived from tourism related to whooping cranes is sustained. Bold and Sierra Club are given leave to offer additional direct testimony at the hearing to address this objection.

II. Landowner Intervenor's Motion for Specific Findings on Identified Issues of Fact and Law

The final order of the Commission in this proceeding will contain its findings and conclusions as required by applicable statutes. To the extent this motion requests more, it is denied.

III. TransCanada's Nine Point Motion in Limine

Regarding paragraphs 1-3, the parties shall offer the pre-filed direct testimony of their witnesses without additional oral testimony except where they have been permitted to ask questions in response to a foundational objection which was sustained. If a party wishes to cross-examine a witness, that witness shall be called and sworn for cross-examination. Cross-examination shall be limited to the scope of a witness's direct testimony and re-direct shall be limited to the scope of cross-examination. There will be no re-cross. Without good cause shown, no witness that did not submit pre-filed written testimony pursuant to the CMP shall be permitted to testify at the hearing. Except for good cause shown, no exhibit will be received into evidence that was not previously listed on a party's exhibit list. To the extent TransCanada's motion is consistent with the forgoing it is granted, to the extent it is not it is denied.

Regarding paragraphs 4-8, the Hearing Officer will rule on objections at the hearing, not before. This portion of the motion is denied.

Regarding paragraph 9, any party intending to offer exhibits that are confidential pursuant to a protective order agreed to by the parties, is to notify the Hearing Officer beforehand so as to avoid public disclosure of such confidential information. This portion of the motion is granted.

IV. TransCanada's Motion in Limine

This motion asks that the Hearing Officer prohibit cross-examination of witnesses by parties with aligned interests. The point of the motion is to prohibit parties from using cross-examination to elicit evidence which should have been provided in the pre-filed direct testimony. TransCanada also asserts that granting the motion will prevent cross-examination of witnesses by parties on matters beyond the scope of their limited intervention. The Hearing Officer finds that the procedures and rules of evidence discussed in the prehearing conference and reflected in the rulings set forth in III above are sufficient to meet these concerns. The motion is denied.

V. First Amended Landowner Intervenors' Motions in Limine

With respect to paragraph 1.1, regarding other lawsuits in which Landowner Intervenors have been involved, the motion is sustained, except where such evidence may be offered for impeachment purposes.

Paragraphs 1.2 through 1.5 are denied.

With respect to paragraphs 1.6 and 1.7, both are addressed in the procedures set forth in III above. To the extent Landowner Intervenors' motion is consistent with paragraph [G] it is granted, to the extent it is not, it is denied.

With respect to paragraphs 1.8 through 1.18, in the absence of specific objections to the testimony and exhibits TransCanada intends to offer, the motions are denied. That said, the Commission's rulings set forth in section I(A) above apply to the evidence offered by all parties, including TransCanada. If the Applicant's answers to interrogatories are different from those in its direct testimony, that is a matter for impeachment. Objections made to testimony elicited on cross-examination and re-direct will be ruled upon at that time.

SECRETARY'S RECORD, NEBRASKA PUBLIC SERVICE COMMISSION

Application No. OP-0003

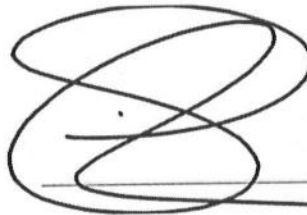
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O R D E R

IT IS THEREFORE ORDERED by the Hearing Officer that the Prehearing Motions are hereby granted in part and denied in part as found herein.

ENTERED AND MADE EFFECTIVE at Lincoln, Nebraska this 2nd day of August, 2017.

BY:

A handwritten signature in black ink, consisting of a large, stylized 'K' or 'B' shape with a horizontal line extending to the right.

Judge Karen B. Flowers (ret.)
HEARING OFFICER

OP-0003 SERVICE LIST

James G Powers
McGrath, North et al.
First National Tower Ste 3700
1601 Dodge Street
Omaha, NE 68102
jpowers@mcgrathnorth.com

Patrick D Pepper
McGrath, North et al.
First National Tower Ste 3700
1601 Dodge Street
Omaha, NE 68102
ppepper@mcgrathnorth.com

Jayne Antony
16064 Sprint St
Omaha, NE 68130-2030
jayneeevan@yahoo.com

Jennifer S Baker
Fredericks Peebles and Morgan LLP
1900 Plaza Drive
Louisville, CO 80027
jbaker@ndnlaw.com

Wrexie Bardaglio
9748 Arden Road
Trumansburg, NY 14886
wrexie.bardaglio@gmail.com

Leverne A Barrett
1909 Co Rd E
Ceresco, NE 68017
Vernbarrett@fururetk.com

Mia Bergman
86424 514 Ave.
Orchard, NE 68764
mbergman85@hotmail.com

Ellen O Boardman
O'Donoghue & O'Donoghue LLP
4748 Wisconsin Avenue, NW
Washington, DC 20016
eboardman@odonoghuelaw.com

Anna Friedlander
O'Donoghue & O'Donoghue LLP
4748 Wisconsin Avenue, NW
Washington, DC 20016
afriedlander@odonoghuelaw.com

Robert O'Connor, Jr
O'Connor Law Firm
PO Box 45116
Omaha, NE 68145
reolaw@aol.com

James P Cavanaugh
Cavanaugh Law Firm, PC LLO
6035 Binney Street Ste 100
Omaha, NE 68104
cavanaughlawfirm@aol.com

Dara Illowsky
1650 38th Street Suite 102w
Boulder, CO 80301
dara.illowsky@sierraclub.org

Kimberly E Craven
33 King Canyon Road
Chadron, NE 69337
Kimecraven@gmail.com

Cathie (Kathryn) Genung
902 East 7th St
Hastings, NE 68901
tg64152@windstream.net

Louis (Tom) Genung
902 East 7th St
Hastings, NE 68901
tg64152@windstream.net

Andy Grier
916 S. 181st St.
Elkhorn, NE 68022
griea01@cox.net

OP-0003 SERVICE LIST

Christy J Hargesheimer
620 S 30th St
Lincoln, NE 68510
chrispaz@neb.rr.com

Richard S Hargesheimer
620 South 30th St
Lincoln, NE 68510
rshargy@gmail.com

Robert J Henry
Blake & Uhlig, PA
753 State Avenue Ste 475
Kansas City, KS 66101
rjh@blake-uhlig.com

Michael J Stapp
Blake & Uhlig, PA ;
753 State Avenue Ste 475
Kansas City, KS 66101
mjs@blake-uhlig.com

Michael E Amash
Blake & Uhlig, PA
753 State Avenue Ste 475
Kansas City, KS 66101
mea@blake-uhlig.com

Becky Hohnstein
PO Box 272
Minatare, NE 69356
jimhohnstein@gmail.com

Marvin E Hughes
714 W 5th St Ste 120
Hastings, NE 68901
bhughes@gtmc.net

John Jarecki
6112 Bedford Ave
Omaha, NE 68104
johnjarecki110@gmail.com

Karen Jarecki
6112 Bedford Ave
Omaha, NE 68104
tenbuckstwo@yahoo.com

Brad S Jolly
Brad S Jolly & Associates
15355 Gadsen Dr
Brighton, CO 80603
bsj@bsjlawfirm.com

Brian F Jorde
Domina Law Group PC LLO
2425 S 144th Street
Omaha, NE 68144-3267
bjorde@dominalaw.com

Dave Domina
Domina Law Group PC LLO
2425 S 144th Street
Omaha, NE 68144-3267
ddomina@dominalaw.com

Taylor R M Keen
5022 Hamilton St
Omaha, NE 68132-1448
taylorkeen7@gmail.com

Judy King
1261 Fall Creek Rd
Lincoln, NE 68510
kingjud@gmail.com

Michelle C LaMere
PO Box 514
Winnebago, NE 68071
iamere@rocketmail.com

Pamela Luger
8732 Granville Pkwy
La Vista, NE 68128
pam1181@yahoo.com

OP-0003 SERVICE LIST

Kendall Maxey
350.org
20 Jay Street
Brooklyn, NY 11201
kendall@350.org

Elizabeth (Liz) Mensinger
6509 Wirt St.
Omaha, NE 68104
lizmensingergmail.com

Cindy Myers
PO Box 104
Stuart, NE 68780
csmyers77@hotmail.com

Crystal Miller
7794 Greenleaf Drive
LaVista, NE 68128
neccmiller@juno.com

Janece Mollhoff
2354 Euclid Street
Ashland, NE 68003
wjmollhoff@windstream.net

Greg Nelson
3700 Sumner St
Lincoln, NE 68506
gnelson@inetnebr.com

Julie Nichols
1995 Park Ave
Lincoln, NE 68502
willpower2@earthlink.net

Jana Osborn
1112 Meadowlark
Alliance, NE 69301
janajearyb@gmail.com

James Douglas Osborn
43110 879th Rd
Ainsworth, NE 69210
jdosborn30@yahoo.com

Christine Polson
4923 Valley St
Omaha, NE 68106
snpolson@cox.net

Dave Polson
4923 Valley Street
Omaha, NE 68106
honk@cox.net

Joseph Pomponio
551B Sand Creek Rd
Albany, NY 12205
lukaz@msn.com

Collin A Rees
4721 Heather Lane
Kearney, NE 68845
collin@priceofoil.org

Donna Roller
2000 Twin Ridge Rd.
Lincoln, NE 68506
rollerski@gmail.com

Cecilia Rossiter
949 N 30th St
Lincoln, NE 68503
punion@gmail.com

Corey Runmann
2718 S. 12th St.
Lincoln, NE 68502
rumannc@gmail.com

Lois Schreur
2544 N. 61st Street
PO Box 4376
Omaha, NE 68104
leschreur@centurylink.net

OP-0003 SERVICE LIST

Tristan Scorpio
208 S Burlington Ave Ste 103
Box 325
Hasting, NE 68901
linda@boldnebraska.org

Julie Shaffer
5405 Northern Hills Dr
Omaha, NE 68152
ksjaffer59@gmail.com

Sandra Slaymaker
102 E 3rd St #2
Atkinson, NE 68713
sandyslaymaker@gmail.com

Susan Soriente
1110 Rockhurst Drive
Lincoln, NE 68510
ssoriente@gmail.com

Lorne Stockman
Oil Change International
714 G St., SE Suite 202
Washington, DC 20003
lorne@priceofoil.org

Susan Straka-Heyden
46581 875th Rd
Stuart, NE 68780
suzie_sl@hotmail.com

Kimberly L Stuhr
19303 Buffalo Rd
Springfield, NE 68059
kimberlystuhr13@yahoo.com

Jacques Tallichet
2821 S. 79th St
Lincoln, NE 68506
jacques.tallichet@gmail.com

Paul Theobald
85718 544th Avenue
Foster, NE 68765
ptheobald36@gmail.com

Jonathan H Thomas
960 S Cotner Blvd
Lincoln, NE 68510
thewild_things@yahoo.com
Elizabeth L Troshynski
87769 484th Ave
Atkinson, NE 68713
btroshyn@hotmail.com

Christine Troshynski
101 S. 1st St.
Emmet, NE 68734
ctroshynski@gmail.com

Julie Walker
2570 West Luther St.
Martell, NE 68404
jw9095@yahoo.com

Susan C Watson
2035 N 28th St Apt 213
Lincoln, NE 68503
scwatson1965@gmail.com

Susan J Weber
2425 Folkways Blvd Apt 329
Lincoln, NE 68521
susanjweber4@yahoo.com

Douglas Whitmore
8856 N 83rd Ave
Omaha, NE 68122
douglas@whitmore4congress.com

Kenneth C Winston
1327 H St Ste 300
Lincoln, NE 68508
kwinston@inebraska.com

OP-0003 SERVICE LIST

Sandy Zdan
4817 Douglas
Omaha, NE 68132
sandywz@cox.net

National Association of Manufacturers
Ross Eisenberg
733 10th Street, NW, Ste. 700
Washington, DC 20001

Sarah Zuekerman
1729 K St #7
Lincoln, NE 68508
sarahj1182@gmail.com

Lisa May
1008 13th Avenue
Kearney, NE 68845

Consumer Energy Alliance
Michael Whatley
1666 K Street NW, Ste. 500
Washington, DC 20006

Ports to Plains Alliance
Michael Reeves
5401 N. MLK #395
Lubbock, TX 79403

South Dakota Oil & Gas Association
Adam Martin
PO Box 3224
Rapid City, SD 57709

Association of Oil Pipe Lines
Steven M. Kramer
900 17th Street, NW, Ste. 600
Washington, DC 20006

Nebraska Chamber of Commerce & Industry
Ronald J. Sedlacek
PO Box 95128
Lincoln, NE 68509

American Petroleum Institute
Judith Thorman
216 West Jackson Blvd., Ste. 915
Chicago, IL 60606